# 2018 President's Budget Agriculture Buildings and Facilities

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# Purpose Statement

This account finances the repair, improvement, maintenance, physical security, sustainability and energy conservation activities at the USDA Headquarters Complex and the George Washington Carver Center (GWCC) in Beltsville, MD, including the administrative costs for the building management and support staff. Since 1984, USDA has been delegated the responsibility for managing, operating, maintaining, repairing, improving and securing the Headquarters Complex, which encompasses 14.1 acres of grounds and 2 buildings containing approximately 2.5 million gross square feet of space, as well as the USDA-owned GWCC that comprises 350,000 gross square feet, located on 73 acres in Beltsville, MD.

<u>Headquarters</u>: The majority of the functional activities of Agriculture Buildings and Facilities are located in Washington, D.C. As of September 30, 2016, there were 87 full-time permanent employees. Of these, 83 were assigned in Washington, D.C., and 4 were assigned in Beltsville, Maryland.

Agriculture Buildings and Facilities did not have any Office of Inspector General or Government Accountability Office evaluation reports during the prior year.

# <u>Available Funds and Staff Years (SYs)</u> (Dollars in thousands)

|   | 2015 4      |     | 2016 4 1           | 2   | 017.5        |          | 2018 Presid |     |
|---|-------------|-----|--------------------|-----|--------------|----------|-------------|-----|
|   | 2015 Actual |     | <u>2016 Actual</u> | 20  | 017 Estimate | <u> </u> | Budget      |     |
| Item  | Amount      | SYs | Amount             | SYs | Amount       | SYs      | Amount      | SYs |
| Discretionary Appropriations: Agriculture Buildings and |             |     |                    |     |              |          |             |     |
| Facilities  | \$55,866    | 87  | \$64,189           | 87  | \$64,067     | 92       | \$62,145    | 92  |
| Adjusted Appropriation                                  | 55,866      | 87  | 64,189             | 87  | 64,067       | 92       | 62,145      | 92  |
| Balance Available, SOY                                  | 7,713       | -   | 9,084              | -   | 16,689       | -        | -           |     |
| Recoveries, Other (Net)                                 | 430         | -   | 615                | -   | -            | -        | -           | _   |
| Total Available   | 64,009      | 87  | 73,888             | 87  | 80,756       | 92       | 62,145      | 92  |
| Balance Available, EOY                                  | -9,275      | -   | -16,689            | -   | -            | -        | -           | -   |
| Obligations   | 54,734      | 87  | 57,199             | 87  | 80,756       | 92       | 62,145      | 92  |
| Obligations under other USDA appropr                    | iations:    |     |                    |     |              |          |             |     |
| Reimbursements from USDA agencies                       | 8,203       | -   | 5,733              | -   | 8,000        | -        | 8,000       | -   |
| Total, AgB&F  | 62,937      | 87  | 62,932             | 87  | 88,756       | 92       | 70,145      | 92  |

# Permanent Positions by Grade and Staff Year Summary

|                        | 2015 Actual | 2016 Actual | 2017 Estimate | 2018 President's Budget |
|------------------------|-------------|-------------|---------------|-------------------------|
| Item                   | Wash.       | Wash.       | Wash.         | Wash.                   |
|                        | D.C.        | D.C.        | D.C.          | D.C.                    |
| SES                    | 1           | 1           | 1             | 1                       |
| GS-15                  | 9           | 9           | 9             | 9                       |
| GS-14                  | 19          | 24          | 22            | 22                      |
| GS-13                  | 26          | 23          | 24            | 24                      |
| GS-12                  | 12          | 10          | 13            | 13                      |
| GS-11                  | 1           | 1           | 4             | 4                       |
| GS-10                  | 6           | 6           | 6             | 6                       |
| GS-9                   | 4           | 4           | 4             | 4                       |
| GS-8                   | 2           | 2           | 2             | 2                       |
| GS-7                   | 5           | 5           | 5             | 5                       |
| GS-6                   | 2           | 2           | 2             | 2                       |
| Total, Perm. Full-Time |             |             |               |                         |
| Employment, EOY        | 87          | 87          | 92            | 92                      |
| Staff Year Est         | 87          | 87          | 92            | 92                      |

The estimates include appropriation language for this item as follows (new language underscored; deleted matter in enclosed in brackets):

#### Agriculture Buildings and Facilities

(Including Transfer of Funds)

For payment of space rental and related costs pursuant to Public Law 92-313, including authorities pursuant to the 1984 delegation of authority from the Administrator of General Services to the Department of Agriculture under 40 U.S.C. 121, for programs and activities of the Department which are included in this Act, and for alterations and other actions needed for the Department and its agencies to consolidate unneeded space into configurations suitable for release to the Administrator of General Services, and for the operation, maintenance, improvement, and repair of Agriculture buildings and facilities, and for related costs, [\$64,189,000] \$62,145,000, to remain available until expended, for building operations and maintenance expenses[: *Provided*, That the Secretary may use unobligated prior year balances of an agency or office that are no longer available for new obligation to cover shortfalls incurred in prior or current year rental payments for such agency or office].

## Lead-Off Tabular Statement

| Budget Estimate, 2018                 | \$62,145,000 |
|---------------------------------------|--------------|
| 2017 Annualized Continuing Resolution | 64,067,000   |
| Change in Appropriation               | -1,922,000   |

# <u>Summary of Increases and Decreases</u> (Dollars in thousands)

|                                   |          |          |        |          | 2018        |
|-----------------------------------|----------|----------|--------|----------|-------------|
|                                   | 2015     | 2016     | 2017   | 2018     | President's |
|                                   | Actual   | Change   | Change | Change   | Budget      |
| Discretionary Appropriations:     |          |          |        |          |             |
| Building Operations & Maintenance | \$55,866 | +\$8,323 | -\$122 | -\$1,922 | \$62,145    |
| Total                             | 55,866   | +8,323   | -122   | -1,922   | 62,145      |

# Project Statement Adjusted Appropriations Detail and Staff Years (SYs) (Dollars in thousands)

|                               |          |      |          |      |            |      |           |              | 2018     | 3    |
|-------------------------------|----------|------|----------|------|------------|------|-----------|--------------|----------|------|
| Program                       | 2015 Act | tual | 2016 Act | tual | 2017 Estin | nate | Inc. or D | Inc. or Dec. |          | nt's |
|                               | Amount   | SYs  | Amount   | SYs  | Amount     | SYs  | Amount    | SYs          | Amount   | SYs  |
| Discretionary Appropriations: |          |      |          |      |            |      |           |              |          |      |
| Bldg Operations & Main        | \$55,866 | 87   | \$64,189 | 87   | \$64,067   | 92   | -\$1,922  | -            | \$62,145 | 92   |
| Total Appropriation           | 55,866   | 87   | 64,189   | 87   | 64,067     | 92   | -1,922 (  | (1) -        | 62,145   | 92   |
| Bal. Available, SOY           | 7,713    | -    | 9,084    | -    | 16,689     | -    | -16,689   | -            | -        | -    |
| Recoveries, Other (Net)       | 430      | -    | 615      | -    | -          | -    | -         | -            | -        |      |
| Total Available               | 64,009   | 87   | 73,888   | 87   | 80,756     | 92   | -18,611   | -            | 62,145   | 92   |
| Bal. Available, EOY           | -9,275   | -    | -16,689  | -    | -          | -    | -         | -            | -        | -    |
| Total Obligations             | 54,734   | 87   | 57,199   | 87   | 80,756     | 92   | -18,611   | -            | 62,145   | 92   |

# Project Statement Obligations Detail and Staff Years (SYs) (Dollars in thousands)

|                            |          |                |          |             |          |      |              |     | 2018        | 3   |
|----------------------------|----------|----------------|----------|-------------|----------|------|--------------|-----|-------------|-----|
| Program                    | 2015 Ac  | 2015 Actual 20 |          | 2016 Actual |          | mate | Inc. or Dec. |     | President's |     |
|                            | Amount   | SYs            | Amount   | SYs         | Amount   | SYs  | Amount       | SYs | Amount      | SYs |
| Discretionary Obligations: |          |                |          |             |          |      |              |     |             |     |
| Bldg Operations & Main     | \$54,734 | 87             | \$57,199 | 87          | \$80,756 | 92   | -\$18,611    | -   | \$62,145    | 92  |
| Total Obligations          | 54,734   | 87             | 57,199   | 87          | 80,756   | 92   | -18,611      | -   | 62,145      | 92  |
| Bal. Available, EOY        | 9,275    | -              | 16,689   | -           | -        | -    | -            | -   | -           |     |
| Total Available            | 64,009   | 87             | 73,888   | 87          | 80,756   | 92   | -18,611      | -   | 62,145      | 92  |
| Bal. Available, SOY        | -7,713   | -              | -9,084   | -           | -16,689  | -    | +16,689      | -   | -           | -   |
| Recoveries, Other (Net)    | -430     | -              | -615     | -           | -        | -    | -            | -   | -           |     |
| Total Appropriation        | 55,866   | 87             | 64,189   | 87          | 64,067   | 92   | -1,922 (1)   | -   | 62,145      | 92  |

### Justification of Increases and Decreases

Base funds for Agriculture Buildings and Facilities is critical to operate and maintain the two buildings in the D. C. Headquarters complex containing approximately 2.5 million gross square feet of space, as well as the USDA-owned George Washington Carver Center that comprises 350,000 gross square feet, located on 73 acres in Beltsville, MD.

(1) A net decrease of \$1,922,000 for Agriculture Buildings and Facilities (\$64,067,000 and 92 staff years available in 2017).

The funding change is requested for the following items:

a. An increase of \$225,000 for pay costs (\$60,000 for annualization of the 2017 pay increase and \$165,000 for the 2018 pay raise).

This increase is necessary to ensure high quality services are provided to USDA mission areas by having space, facilities, security, mail, property services, personnel support, and resources they need to deliver their

programs in a timely and efficient manner. Without this funding, services would be adversely impacted as the pay costs would have to be absorbed within the limited base funding, resulting in reduced services to all areas of service.

#### b. A decrease of \$2,147,000 in Service Contracts.

This decrease will be achieved by cancelling or revising facility and security service contracts at the USDA Headquarters Complex and GWCC for possible reduction to include: closure or reduction in hours at security posts at various employee and/or visitor entrances, modification to facility service contracts for custodial (cleaning, trash removal, floor maintenance, recycling) pest control, and landscaping. In addition, the contract for audio/visual conference room scheduling will be cancelled. The custodial contracts at Headquarters and GWCC are currently under resolicitation and an increase in contract costs currently at \$4.9 million and \$2.2 million respectively is anticipated.

The budget request does not include funding for USDA to advance South Building modernization, security enhancements and USDA Headquarters Perimeter Site Improvement Plan, or develop a comprehensive plan for addressing life/safety and deferred maintenance projects.

Geographic Breakdown of Obligations and Staff Years
(Dollars in thousands and Staff Years (SYs))

|                      |             |     |             |     |            |      |        | 2018 President's |  |  |
|----------------------|-------------|-----|-------------|-----|------------|------|--------|------------------|--|--|
| State/Territory      | 2015 Actual |     | 2016 Actual |     | 2017 Estir | nate | Budget |                  |  |  |
|                      | Amount      | SYs | Amount      | SYs | Amount     | SYs  | Amount | SYs              |  |  |
| Maryland             | \$420       | 4   | \$396       | 4   | \$404      | 4    | \$412  | 4                |  |  |
| District of Columbia | 54,314      | 83  | 56,803      | 83  | 80,352     | 88   | 61,733 | 88               |  |  |
| Obligations          | 54,734      | 87  | 57,199      | 87  | 80,756     | 92   | 62,145 | 92               |  |  |
| Bal. Available, EOY  | 9,275       | -   | 16,689      | -   | -          | -    | -      | -                |  |  |
| Total, Available     | 64,009      | 87  | 73,888      | 87  | 80,756     | 92   | 62,145 | 92               |  |  |

# <u>Classification by Objects</u> (Dollars in thousands)

|          |  |           |           |           | 2018        |
|----------|--|-----------|-----------|-----------|-------------|
|          |  | 2015      | 2016      | 2017      | President's |
|          |  | Actual    | Actual    | Estimate  | Budget      |
| Personr  | nel Compensation:                            |           | -         |           |             |
|          | ington D.C                                   | \$8,690   | \$8,750   | \$8,957   | \$9,228     |
| 11       | Total personnel compensation                 | 8,690     | 8,750     | 8,957     | 9,228       |
| 12       | Personnel benefits                           | 2,539     | 2,634     | 2,596     | 2,699       |
| 13.0     | Benefits for former personnel                | 1         | 1         | 3         | 3           |
|          | Total, personnel comp. and benefits          | 11,230    | 11,385    | 11,556    | 11,930      |
| Other O  | Diects:                                      |           |           |           |             |
| 21.0     | Travel and transportation of persons         | 64        | 35        | 65        | 65          |
| 22.0     | Transportation of things                     | 13        | 21        | 15        | 15          |
| 23.3     | Communications, utilities, and misc. charges | 5,791     | 6,276     | 7,874     | 7,874       |
| 24.0     | Printing and reproduction                    | 194       | 219       | 250       | 250         |
| 25.2     | Other services from non-Federal sources      | 5,262     | 17,114    | 26,215    | 17,778      |
| 25.3     | Other purchases of goods and servies         |           |           |           |             |
|          | from Federal sources                         | 3,429     | 2,865     | 4,284     | 2,872       |
| 25.4     | Operation and maintanence of facilities      | 28,263    | 18,231    | 30,005    | 20,869      |
| 26.0     | Supplies and materials                       | 254       | 598       | 257       | 257         |
| 31.0     | Equipment                                    | 234       | 455       | 235       | 235         |
|          | Total, Other Objects                         | 43,504    | 45,814    | 69,200    | 50,215      |
| 99.9     | Total, new obligations                       | 54,734    | 57,199    | 80,756    | 62,145      |
| Position | n Data:                                      |           |           |           |             |
| Avera    | ge Salary (dollars), ES Position             | \$167,000 | \$167,000 | \$167,000 | \$167,000   |
| Avera    | ge Salary (dollars), GS Position             | \$93,665  | \$98,655  | \$98,429  | \$101,407   |
| Avera    | ge Grade, GS Position                        | 13.2      | 13.3      | 13.3      | 13.4        |

# **GSA Rental Payments** (Dollars in Thousands)

|   |               |               |                 | 2018          |
|---|---------------|---------------|-----------------|---------------|
|   | 2015          | 2016          |                 | President's   |
| Agency  | <u>Actual</u> | <u>Actual</u> | <b>Estimate</b> | <b>Budget</b> |
| Agricultural Marketing Service                          | \$2,218       | \$2,275       | \$2,414         | \$2,414       |
| Agricultural Research Service                           | 4,961         | 4,726         | 4,791           | 4,830         |
| Animal and Plant Health Inspection Service              | 45,057        | 43,605        | 47,916          | 47,916        |
| Departmental Administration                             | 3,021         | 2,814         | 2,836           | 2,841         |
| Economic Research Service                               | 5,512         | 5,611         | 5,705           | 5,363         |
| Farm Service Agency                                     | 24,620        | 24,947        | 24,950          | 24,950        |
| Food and Nutrition Service.                             | 12,201        | 12,313        | 14,900          | 16,725        |
| Food Safety and Inspection Service                      | 10,291        | 10,085        | 10,058          | 10,058        |
| Foreign Agricultural Service                            | 89            | 92            | 92              | 92            |
| Grain Inspection, Packers and Stockyards Administration | 3,698         | 3,667         | 3,665           | 3,677         |
| National Agricultural Statistics Service                | 6,855         | 6,634         | 6,943           | 6,321         |
| National Institute of Food and Agriculture              | 5,114         | 5,253         | 5,636           | 5,853         |
| Natural Resources Conservation Service                  | 26,955        | 28,861        | 29,634          | 31,116        |
| Office of Advocacy and Outreach                         | 1             | 1             | 1               | 1             |
| Office of Budget and Program Analysis                   | 2             | 2             | 2               | 2             |
| Office of Chief Economist                               | 2             | 2             | 2               | 2             |
| Office of Civil Rights                                  | 2,281         | 1,494         | 2,355           | 1,978         |
| Office of Communications                                | 3             | 3             | 4               | 4             |
| Office of Executive Secretary                           | 1             | 1             | 1               | 1             |
| Office of General Counsel                               | 1,561         | 1,479         | 1,349           | 1,298         |
| Office of Hearings and Appeals                          | 500           | 506           | 506             | 583           |
|   |               |               |                 |               |
| Office of Homeland Security and Emergency Coordination  | 143           | 122           | 2               | 2             |
| Office of the Chief Financial Officer                   | 1,945         | 2,170         | 1,967           | 2,068         |
| Office of the Chief Information Officer                 | 5,555         | 4,846         | 4,686           | 4,686         |
| Office of the Inspector General                         | 5,078         | 5,029         | 5,200           | 5,200         |
| Office of the Secretary                                 | 4             | 4             | 4               | 4             |
| Risk Management Agency                                  | 2,863         | 2,894         | 2,909           | 3,070         |
| Rural Development                                       | 19,701        | 20,327        | 21,221          | 22,494        |
| USDA Total  | 190,232       | 189,761       | 199,748         | 203,549       |

Note: The totals are based on all funding sources.

# DHS Security Payments (Dollars in Thousands)

|   |               |               |                 | 2018        |
|---|---------------|---------------|-----------------|-------------|
|   | 2015          | 2016          | 2017            | President's |
| <u>Agency</u>   | <u>Actual</u> | <b>Actual</b> | <b>Estimate</b> | Budget      |
| Agricultural Marketing Service                          | \$202         | \$379         | \$252           | \$252       |
| Agricultural Research Service                           | 137           | 139           | 130             | 133         |
| Animal and Plant Health Inspection Service              | 2,018         | 2,745         | 3,102           | 3,102       |
| Departmental Administration                             | 586           | 741           | 657             | 643         |
| Economic Research Service                               | 715           | 795           | 830             | 830         |
| Farm Service Agency                                     | 3,138         | 3,431         | 3,000           | 3,000       |
| Food and Nutrition Service                              | 1,279         | 1,301         | 1,301           | 1,301       |
| Food Safety and Inspection Service                      | 1,146         | 1,446         | 1,413           | 1,413       |
| Foreign Agricultural Service                            | 20            | 209           | 210             | 210         |
| Grain Inspection, Packers and Stockyards Administration | 157           | 170           | 140             | 140         |
| National Agricultural Statistics Service                | 1,299         | 1,447         | 1,718           | 1,447       |
| National Institute of Food and Agriculture              | 687           | 714           | 887             | 1,044       |
| Natural Resources Conservation Service                  | 2,335         | 2,541         | 2,595           | 2,725       |
| Office of Advocacy and Outreach                         | 0             | 7             | 7               | 7           |
| Office of Budget and Program Analysis                   | 0             | 22            | 22              | 23          |
| Office of Chief Economist                               | 0             | 23            | 23              | 23          |
| Office of Civil Rights                                  | 351           | 258           | 261             | 252         |
| Office of Communications                                | 0             | 32            | 33              | 33          |
| Office of Ethics  | 17            | 22            | 22              | 22          |
| Office of Executive Secretary                           | 0             | 4             | 4               | 4           |
| Office of General Counsel                               | 167           | 273           | 273             | 273         |
| Office of Hearings and Appeals                          | 34            | 35            | 34              | 34          |
| Office of Homeland Security and Emergency Coordination  | 17            | 28            | 24              | 24          |
| Office of the Chief Financial Officer                   | 154           | 292           | 253             | 267         |
| Office of the Chief Information Officer                 | 1,486         | 1,405         | 1,379           | 1,379       |
| Office of the Inspector General                         | 563           | 612           | 609             | 609         |
| Office of the Secretary                                 | 0             | 81            | 83              | 86          |
| Risk Management Agency                                  | 350           | 400           | 412             | 425         |
| Rural Development                                       | 2,346         | 2,693         | 2,865           | 3,037       |
| USDA Total  | 19,204        | 22,244        | 22,157          | 22,353      |

Note: The totals are based on all funding sources.

# Status of Programs

The Office of Operations (OO), an office within Departmental Management, is responsible for the repair, improvement, maintenance, physical security, sustainability and energy conservation activities at the USDA Headquarters Complex and the George Washington Carver Center (GWCC), in Beltsville, MD including the administrative costs for the building management and support staff. Since 1984, USDA has been delegated the responsibility for managing, operating, maintaining, repairing, improving and securing the Headquarters Complex, which encompasses 14.1 acres of grounds and two buildings containing approximately 2.5 million gross square feet of space, as well as, the USDA-owned GWCC that comprises 350,000 gross square feet, located on 73 acres in Beltsville, MD.

#### Current Activities:

Office of Operations. OO provides a safe and secure facility infrastructure, consolidated business services, and administrative services for USDA employees in the National Capital Region (NCR). OO also provides facilities operations and management services, physical and technical security, and operational support for agencies and staff offices occupying USDA's Headquarters Complex, the GWCC, and USDA-leased facilities in the NCR in the areas of: engineering, architecture, space management, internal energy conservation, recycling, sustainable practices, physical security, occupant emergency planning, occupational safety, and health. Strategies and initiatives for the effective and efficient management of USDA Headquarters' facilities include:

- Ensuring efficient utilization of space by USDA agencies and staff offices in the NCR in the most cost effective manner by reducing the USDA footprint in the NCR and lessening agencies' dependency on leased facilities;
- Maintenance of USDA Headquarters' critical infrastructure and modernization of the Whitten and South Buildings to meet the long term facility needs of the Department and to improve and maintain the safety, health, and welfare of employees;
- Supporting and enhancing the delivery of quality facility, security and administrative services to agencies at the Headquarters' Complex and the GWCC, resulting in the improvement of the quality of work life for employees;
- Exercising good stewardship to conserve natural resources through energy conservation and sustainable practices at the USDA Headquarters Complex and the GWCC; and
- Ensuring that USDA Headquarters employees are protected from hazards and during emergencies through effective emergency management, emergency planning and reconstitution of operations.

Protective Operations (Physical/Technical Security, USDA Headquarters' Facilities). OO manages comprehensive physical security and law enforcement programs for USDA Headquarters' facilities in the NCR and at other designated sites outside the region. It provides for the control of personnel access, enforcement of laws and regulations, physical security of facilities, transportation of high risk personnel, and the protection of personnel and government assets. It also serves as a liaison with other Federal security and law enforcement departments and officials to augment protection resources for threat mitigation. It manages a technical program for the installation, operation, and maintenance of security equipment at all USDA Headquarters' and NCR leased facilities.

The armed contract security force continues to be the first line of security and safety at the Headquarters Complex, GWCC, and if necessary, at the Secretary's Emergency Relocation Facility on a 24-hour, 7-day per week basis. The security guard contract provides for access control, surveillance, facility protection, and incident reporting.

The security technology employed in USDA Headquarters' facilities provides protection and visual capabilities throughout the whole Headquarters Complex and GWCC. However, acquisition and installation of new advances in technology make it more cost efficient and effective to supplement the physical security guard contract. Requirements include upgrading security cameras and acquiring more technology to help reduce cost of guard services in the Headquarters Complex and GWCC. In addition, existing resources, which include in-house staff, as well as a contract guard force are in place, however the increased use of technology improves USDA's security posture and could reduce associated costs.

# Selected Examples of Recent Progress:

Headquarters Physical/Technical Security. In 2016, Protective Operations completed a number of projects, conducted outreach and training, and implemented measures that will significantly enhance the security of the Headquarters complex and GWCC to ensure the safety and protection of USDA employees and property as follows:

- Implemented new parking administration procedures for the USDA Headquarters Complex with the restriping and numbering of all parking lots/spaces, issuance of hangtags and parking fobs to improve program effectiveness and efficiency and enforcement of parking policies;
- Completed the project to install electronic gates at the South Building parking courts;
- OO worked collaboratively with the District of Columbia Department of Transportation to address the significant physical security vulnerability imposed by personally owned vehicles parked in close proximity to USDA Headquarters. As a result of this cooperative effort, an agreement was reached between the parties to restrict metered parking at the South Building and Whitten Buildings;
- Revised Departmental Regulation 1650-001, "Physical Security Program" for USDA facilities in the NCR;
- Completed a Physical Security Assessment of the South Building and conducted a limited scope survey of the GWCC in coordination with the Federal Protective Service;
- Conducted security briefings and exercises for several agencies throughout the Department in the NCR;
- Hosted a Physical Security Town Hall session for USDA employees in the NCR at the USDA Headquarters Complex with a focus on: Active Shooter Awareness and Response; facility access procedures; and overall security awareness;
- Provided design and construction services to automate all parking court gates;
- Completed the installation of the GWCC camera upgrade;
- Completed the installation of a new x-ray machine at Wing 5 South Building to enhance screening capabilities during special events involving a large volume of visitors; and
- Completed the installation of new security desks and podiums (with ballistic material) at several entrances throughout the South Building.

<u>Safety and Emergency Operations</u>. During 2016, OO completed a number of projects and conducted outreach and training initiatives in the Headquarters Complex as follows:

- Replaced the failing wireless public address (PA) system at USDA Headquarters with a new fiber-optic
  network system that integrates the PA system with the Agriculture Automated Warning and Information
  Response System emergency alert system. The new system has increased reliability and coverage, remote
  access capability, and enhanced functionality that incorporates life-safety features such as power failure
  back-up and will significantly improve emergency preparedness for all Headquarters occupants;
- Achieved a "Green" rating from a Federal Emergency Management Agency evaluation of reconstitution programs and developed and released 5 reconstitution outreach newsletters during National Preparedness Month for education and awareness to USDA Headquarters occupants;
- Conducted fire evacuation drills and shelter-in-place drills at several leased buildings (Patriots Plaza III, Waterfront, and Reporters), GWCC, the Beltsville warehouse, and the Headquarters Complex;
- Completed safety inspections for all facilities, identifying and correcting numerous hazards and reducing potential mishaps;
- Completed emergency evacuation training at several leased facilities;
- Upgraded the emergency communications portfolio to include additional satellite phones for emergency
  essential staff and Government Emergency Telecommunications Service with Wireless Priority Service for
  command staff cellular telephones;
- Developed and installed a security emergency button with preloaded messaging for active shooter scenarios at the GWCC. This new capability will provide faster employee response to active shooter threats, reducing the potential damage and loss of life to employees in an active shooter scenario; and
- Awarded a contract to replace the aging USDA Headquarters Land Mobile radio network with a new, more reliable integrated radio network with enhanced capabilities. This new radio network will deliver enhanced

capabilities and communications during emergencies and everyday use. The network will allow instant communication between USDA facilities in the NCR, allow instant integration of emergency commands, increased response to facility issues, and better preparedness.

South Building Modernization. During 2016, there was no new construction activity within the South Building Modernization Program. In preparation for the modernization, the architect/engineer contract for updating the 1988 South Building Historic Structures Report was awarded. The update will serve as a guide to the future modernization in combination with the Section 106 Historic Preservation review and approval process. In addition, during 2016, OO developed the scope of work and independent government estimate for the Master Housing Plan/Relocation Plan and Change Management/Communication Plan that are critical antecedents to the South Building modernization and GWCC reconfiguration. When complete, the modernized building will accommodate an increased population and reduce dependency on costly leased space in the NCR.

### Reduced the following leases.

- Returned 11,251 square feet of office and related space at Reporters Building to the General Services Administration with the return of Office of Procurement and Property Management and Office of Homeland Security and Emergency Coordination to the South, Whitten, and GWCC resulting in an annual rent cost avoidance of \$427,088.
- Reduced the National Agricultural Statistics Service footprint at Fairfax Circle by 10,109 square feet, achieving a \$273,497 annual rent cost avoidance.

Building Maintenance and Repairs. During 2016, OO responded to 10,034 facility related service calls for the Headquarters Complex buildings and 1,811 for the GWCC. There were 297 facility related Minor Repairs for the Headquarters Complex valued at \$692,371 and 503 repairs for GWCC at a cost of \$321,316. These minor repairs consisted of repairs to the following areas: plumbing, electrical, mechanical systems, roof, pavement, structural, and fire protection systems, as well as, other repair projects to comply with various building and safety codes. Additionally, 21,980 hours of preventive maintenance were performed at the Headquarters Complex and 738 hours for the GWCC during this period. The performance of this preventive maintenance resulted in a zero rate of failure of any major building system for which preventive maintenance is scheduled cyclically.

The following facilities projects were initiated or completed in 2016:

- Waterproofed the tunnel under Independence Avenue that links the South and Whitten Buildings. The tunnel has been plagued with leaks resulting in peeling paint and discoloration. The tunnel's deteriorated flooring was replaced with carpet tile following abatement of the vinyl asbestos tile;
- Awarded contracts:
  - o For USDA Headquarters interior/exterior window cleaning;
  - O To replace the unsafe and deteriorated bicycle commuter lockers at the Whitten Building. This effort supports Executive Order 13693 goals and increases opportunities for employees to commute without driving and contributing to greenhouse gas emissions;
  - o To replace the torn and deteriorated Court 2 Cesar Chavez outdoor patio awnings; and
  - o For the replacement for the sub-basement mini mall chiller. The chiller is at the end of its useful service life. The chiller replacement will provide enhanced cooling capacity and lower operating costs through high efficiency systems.
- Completed the project for grout restoration and sealing of the floor tiles in the 1300, 1400, 1500, 1600 headhouse and tailhouse restrooms at the South Building;
- Completed the Whitten Building roof repairs and the Whitten Center Patio Rain Leader and Skylight repairs to eliminate major leaks during inclement weather;
- Completed the design for emergency generators at the South and Whitten Buildings;
- Completed the bronze refinishing/restorations to elevators 4, 5, 6 at the Whitten Building and South Building elevators in Wings 6 and 7;
- Completed the cleaning and restoration of the Jefferson Auditorium Kasota marble vestibule;

- Completed the replacement of the antiquated and non-functioning USDA Headquarters Transformer Supervisory System. The replacement system communicates with all 20 primary distribution electrical vaults and switchgears. This new system provides a tool that allows rapid response to power problems, thus reducing outage duration in the future; and
- A feasibility study for the restoration of the South Building moat walls bordering 12<sup>th</sup> Street was completed. The moat wall is in danger of collapsing and would rupture the chilled water line from the GSA Central Heating Plant.

In 2016, OO continued its aggressive campaign for sustainable operations, focusing on reducing energy consumption through innovative procurement, such as, utility energy savings contracts, LED lighting projects, waste minimization and recycling, and planning for sustainable landscaping.

Energy Management Program. OO continued to improve facility energy efficiency and awareness in the Headquarters Complex and GWCC, in support of Executive Order 13693 signed March 19, 2015, entitled: Planning for Federal Sustainability in the Next Decade. Some examples in 2016 include:

- Installed new ceilings and energy efficient lighting in the remaining hallways of the Whitten Building 4<sup>th</sup> floor, improving the appearance and achieving repairs cost avoidance of approximately \$45,000 annually;
- Installed four electric vehicle charging stations for use in the South Building and GWCC. The charging stations help meet the goals of Executive Order 13693;
- Completed the Whitten Building photovoltaic panel project. The installation of 320 panels will produce approximately 365,000 kilo-watts hours of power (enough to power 31 average sized homes) and has an estimated cost avoidance of \$50,000;
- Awarded a contract to install solar and wind powered lighting at the GWCC parking areas. New lighting in
  the parking area will increase security for USDA employees and will be completely off-grid and powered
  by renewable energy, demonstrating OO's commitment to sustainability and energy conservation. This
  project also increases security for USDA employees without the continuing cost of on the grid electricity to
  power the lighting;
- Continued the Electrical Demand Response Program. During 2016, the OO Energy Team activated its load reduction plan several times to reduce electrical usage during periods when electrical use on the electric grid was high. This initiative has helped reduce our electric bills and generated \$30,000 in energy incentives that were re-invested into the energy management program, while having a minimal impact on the building occupants. Taking no action during periods of high electrical use on the grid would have resulted in significant increases in utility charges;
- For the Headquarters Complex and GWCC, OO avoided over \$600,000 in energy costs during 2016 despite price increases and one of the coldest winters on record. Electrical usage at Headquarters showed a 12 percent reduction in use and GWCC showed a 27 percent reduction from 2015. Chilled water use at Headquarters showed a 2 percent reduction in use. Steam usage at Headquarters in 2016 showed a 33 percent reduction in use compared to 2015. This exceeds the requirements set forth in Executive Order 13693, and the Energy Independence and Security Act of 2007. As a result of a long term commitment to energy management, OO has exceeded the 2016 goal of 2.5 percent energy use reduction compared to 2015 levels; and
- During 2016, OO completed a preliminary audit for a potential Energy Savings Performance Contract that
  demonstrated a minimum of \$52 million in energy projects that could result in savings to USDA, including
  construction of a Combined Heat and Power Plant at the South Building. When the project is completed, it
  should supply the South and Whitten Buildings with one half of the total facility power independently from
  the grid providing energy security and reducing electric, hot/chilled water, and steam costs.

Biobased Products/Alternative Fuel. OO continues to expand the use of biobased and alternative products at USDA facilities. The janitorial contract includes requirements to use biobased cleaning products. The Food Service and Operations and Maintenance contractors also incorporate biobased (BioPreferred) products and compostable products where practical. During 2016, all of the disposable cafeteria-ware was biobased. Composting of cafeteria waste and coffee grounds was expanded and now makes up 10 percent of the total waste reduced, diverted, and recycled. The compost is used to fertilize fields at the University of Maryland agricultural

research area. OO is committed to taking a leading role in procuring and showcasing BioPreferred products. OO procured a plug-in electric vehicle for fleet use by executive drivers furthering our commitment to Executive Order 13693.

Waste Reduction and Recycling. OO continues to execute the USDA Waste Reduction and Recycling Plan. The plan calls for the USDA Headquarters to become the flagship for Waste Diversion (recycling), in accordance with the requirements of Executive Order 13693. OO, in conjunction with their janitorial contractors, has made steady progress in reducing waste and increasing USDA's recycling rate. USDA Headquarters recycle rate in 2016 increased to 59 percent (from 57 percent in 2015). In 2016, USDA Headquarters reduced our disposal rate by \$20,000 per year compared to 2015. Other examples include:

- USDA Headquarters continues to be a model facility in leading the way with a waste diversion rate of over 70 percent (exceeding the USDA-wide 50 percent diversion rate goal). Holding meetings with Agency Green Teams to increase recycle rates, which included meetings with the Food Safety and Inspection Green Team to improve our compostable waste diversion program; and
- Led numerous sustainability tours of the Headquarters Complex to engage employees in support of sustainability programs.
- Replaced the unsafe and deteriorated bicycle commuter lockers at the Whitten Building. This effort supports Executive Order 13693 goals and increased opportunities for employees to commute without driving and contributing to greenhouse gas emissions by adding five (5) new stations.

### Summary of Budget and Performance

The mission of the Agriculture Buildings and Facilities' account is to ensure effective delivery of USDA's programs by providing USDA agencies a safe and secure infrastructure by providing the facilities, office space, physical infrastructure and technological support necessary for them to carry out their missions.

The Department will be revising the USDA Strategic Plan later in the spring and expects to release it with the FY 2019 President's Budget.

#### **Key Performance Measures:**

| Reduce utility consumption 1/ |        |        |        |        |        |        |        |
|-------------------------------|--------|--------|--------|--------|--------|--------|--------|
|                               | 2012   | 2013   | 2014   | 2015   | 2016   | 2017   | 2018   |
|                               | Actual | Actual | Actual | Actual | Actual | Target | Target |
| Percent                       | 3%     | 3%     | 0%     | 3%     | 3%     | 2.5%   | 1.0%   |

<sup>1/</sup> Executive Order 13693 signed February 2015, mandates reduction of energy usage in Federal buildings by 2.5% per year between 2015 and 2025.

# Selected Past Accomplishments Toward the Achievement of the Key Outcome:

The Office of Operations (OO) was able to support this key performance measure through several energy projects including the installation of energy efficient lighting in the hallways of the Whitten Building 4<sup>th</sup> floor and through the completion of the project to install 320 photovoltaic panels on the roof of the Whitten Building. These investments were possible through savings generated by previous and ongoing investment into energy conservation projects such as lighting replacements, solar arrays, heating system replacements, etc.

# Selected Accomplishments Expected at the FY 2018 Proposed Resource Level:

At the proposed FY 2018 resource level, USDA will likely not meet mandated 2.5 percent target in FY 2018, but could potentially meet a 1 percent reduction target through additional lighting retrofits and small scale energy projects. Additional financial investments into USDA Headquarters Complex and GWCC facility and energy related infrastructure improvements are needed to continue to meet or exceed mandated energy usage goals. Investments include funds for modernization, energy projects, as well as life/safety and deferred maintenance projects. Without sustained investment in repair or replacement of deteriorated building systems, a catastrophic failure is eminent. An increase in utility usage is expected as funds required to maintain these systems are not available.

| Backlog of deferred facility maintenance is stabilized and growth reduced by percentage amounts 2/ |        |        |        |        |        |        |        |
|--|--------|--------|--------|--------|--------|--------|--------|
|  | 2012   | 2013   | 2014   | 2015   | 2016   | 2017   | 2018   |
|  | Actual | Actual | Actual | Actual | Actual | Target | Target |
| Percent  | 2%     | 2%     | 0%     | 0%     | 1%     | 1%     | 1%     |

<sup>2/</sup> Performance measure targets are tracked against the Building Evaluation Report amount of approximately \$145 million in deficiencies completed in 2014 (with escalation factored as appropriated) for any increases above the base received for deferred maintenance.

# Selected Past Accomplishments Toward the Achievement of the Key Outcome:

OO was able to support this key performance measure through completion of several projects, including the project to waterproof the tunnel under Independence Avenue, the project for grout restoration and sealing of floor tiles in several headhouse and tailhouse restrooms at the South Building, the Whitten Building roof repairs and Patio rain leader and skylight project to eliminate major leaks, restoration of the windows and spandrel panels at the Whitten Building center section, replacement of the chiller at the South Building Ag. Promenade, replacement of the bollards at the Court entrances to the South Building, replacement of the South Building steam valves, and repair of the backflow preventers at the South and Whitten Buildings.

# Selected Accomplishments Expected at the FY 2018 Proposed Resource Level:

At the proposed FY2018 resource level, USDA will not make significant progress in addressing the backlog of deferred maintenance. However, at the proposed FY 2018 level, we can begin addressing emergency roof and masonry repairs, which represent a significant life/safety vulnerability. Additional financial investments into USDA Headquarters Complex and GWCC facility related infrastructure improvements are necessary to address the growing deferred maintenance deficiencies. As major building systems continue to age and deteriorate, the potential for significant operating disruptions and life/safety incidents increases.